









# **City of York Local Area SEND**

## **Partnership Operational Plan**

## 2023-2025

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#### Introduction

This operational plan covers the financial years 2023-24 and 2024-25 and focuses on the operational delivery of the Local Area SEND Strategy, 2021-25. The operational plan is a partnership document which outlines the actions the partnership will take over the next two financial years to deliver the ambitions outlined in the SEND Strategy. The plan has been developed through joint partnership (co-production) with parents and carers.

The actions in this operational plan build on and embed the progress made on delivering the priorities in our written statement of action and the delivery of the Safety Valve agreement.

This operational plan focuses on actions which are to be delivered by joint partners across education, health and care and we recognise that partners will have organisational plans which sit alongside this partnership plan. This plan however provides the overview of the joint commitment to delivering the ambitions outlined in the SEND Strategy, 2021-25.

The Strategy will be reviewed in 2025 and between 2023 and 2025 work on the operational plan will respond to the government's SEND and AP Improvement Plan in order to develop the local area inclusion plan.

#### Governance

The SEND Partnership Board will hold partners to account for the delivery of the actions in this operational plan. The SEND Partnership Board will receive progress reports on the actions taken as will the local Place Board, the Health and Wellbeing Board. Progress reports will also be shared with the ICB executive, City of York Council's Executive and Corporate Management Team, the York Schools and Academies Board and Schools Forum.



#### **Our Vision**

That York is an inclusive city which delivers the best start in life for all children and young people with SEND. Our ambition is to deliver services (public, community and voluntary sector) which are delivered in an integrated way at the right time, from the right places and that all of our children are able to live their best lives in York.

### The SEND Strategy, 2021-25

The SEND Strategy describes our priorities as a local area partnership. The priorities are:

- 1. Voice the voice of children and young people is paramount
- 2. Sufficiency the right support is in place in the right place at the right time
- 3. Early Intervention children and young peoples needs are identified at the earliest opportunity
- 4. **Transition** effective transition is secured so that young people are able to live the best adult lives they can

Central to the delivery of the strategy is our co-produced SEND outcomes framework. Young people, parents and carers have told us that the most important outcomes for children and young people to achieve are:

- I am healthy
- I have a choice and am heard
- I am safe
- I achieve my goals
- I am included
- I can overcome challenges and difficulties on my own or with support
- I am becoming independent



Delivery of these outcomes is the way in which we measure the success of our actions as a local area partnership.

## **Local Area SEND Inspection Revisit**

The local area SEND inspection revisit took place in November 2022 and captured the progress that partners had made on addressing the 4 areas of significant weakness that had been identified by Ofsted and the CQC in December 2019. Ofsted and CQC judged that the local area had made sufficient progress in addressing the areas of weakness which included:

- Leadership and governance of SEND in the local area
- Joint commissioning
- Co-production
- The quality and consistency of education, health and care (EHC) plans

As a local area partnership, we have worked hard to improve in all 4 areas, however we are not complacent and recognise that there is still much to do to realise the ambition outlined in our SEND Strategy.

The development and implementation of the local area operational plan will provide the framework for the evaluation of the impact of the SEND Strategy but will also drive the continuation of our SEND Improvement journey between 2023-25.

Work will continue to embed the progress made on delivering the priorities outlined in the written statement of action. In the area of leadership and governance a specific focus will be placed on improving the footprint of social care within our improvement journey. This will include:

Regular representation from social care at the SEND Partnership Board



- Senior leadership of SEND through the appointment of a Designated Social Care Officer within the Children's Social Care Senior Management Team
- Improvements in the quality and consistency of social care advice in education, health and care plans as evidenced through audit
- Continuous development of integrated working across education, health and social



Priority 1: Voice: the voice of children and young people is paramount

Action	Impact	Owner	Completed by
1.1 All partners have received training on the effective gathering of voice	The voice of children and young people is consistently being used by all partners to inform decision making and service delivery and improvement.  90% of Children and young people who have participated in voice activities feel listened to and report that they find it easy to share their views and can see how their voice is used by the local area partnership.  The voice of children and young people with SEND is evident in all education, health and care plans.  Audits of plans show that 90% of pre-16 plans and 95% of post 16 have outcomes which are clearly linked to the	City of York Council children's services Health commissioners and providers Education providers	December
	child's voice.		



Action	Impact	Owner	Completed by
1.2 Review and improve the local offer to ensure that it is accessible, up to date and relevant. Model this on the Live Well York approach	85% of Children, young people, parents and carers surveyed report that they feel better informed about the local offer. The local offer is evidenced in 90% of all new EHCPs.	City of York Council (LB)	January 2024
1.3 Develop and publish 'easy read' one-page guides to support children and young people, parents and carers to navigate the SEN systems across education, health and care	Children and young people, parents and carers feel better informed about local services and decision- making processes.  There is a 60% reduction in complaints about communication issues.	City of York Council (LB) Health Social care SENDIASS	September – December 2023
1.4 Provide training on the Mental Capacity Act and the rights of the young person at 16	The voice of young people post 16 is paramount in the EHCP and annual review process. 90% of post 16 EHC plans have outcomes directly informed by the young person's voice.  Preparation for adulthood is better understood by parents/carers.	Preparation for Adulthood team (includes educatio n, health and care)	Training workshops delivered and repeated throughout 2023- 24 and 2024-25
	90% of parents/carers surveyed feel that they are better informed about what happens when an EHC plan ends.		



Action	Impact	Owner	Completed
			by
1.5 Broaden the membership	The number of parents/carers attending meetings and	York Parent Carer	Ongoing
and reach of the Parent Carer	events continues to increase.	Forum SENDIASS	2023-2025
Forum	Engagement with the Parent Carer Forum doubles by		
	March 2024.		
	The Parent Carer Forum is developed as the strategic		
	convenor for parent/carer voice groups across York.		



Priority 2: Sufficiency: the right support is in the right place at the right time

Action	Impact	Owner	Completed by
2.1 The Integrated data dashboard continues to be developed and is being used to inform decision making and commissioning across education, health and care	The SEND Partnership Board is holding delivery partners to account through analysis of the integrated data dashboard.  The data dashboard demonstrates how the outcomes framework is being delivered across the local SEND partnership.	The SEND Partnersh ip Board	
2.2 Community based support for children, young people and families continues to be developed based on learning from the implementation of the Autism Hub. This will inform the development of SEND support through the family hubs.	Joint commissioning of community- based support is evidence informed and outcomes based.  The quality and sufficiency of community -based support continues to improve through the community and voluntary sector and development of family hubs.  Parent/carer voice shows that 85% of parents surveyed know where they can access support from community -based services, including family hubs.	City of York Council All Age Commissi oning Team Health commissi oners	Financial years 2023/24 and 2024/25
2.3 The Learning Support Hub model will be evaluated and further developed to support the graduated response based on the ithrive model (getting more help)	90% of schools and other partners including parents and carers report that the Learning Support Hub model is having a measurable impact on developing provision for children and young people with SEND. The percentage of children and young people educated in mainstream settings and schools remains above the national average in academic years 2023- 24 and 2024-25. Case studies have been developed.	City of York Council	September 2023 to March 2025



2.4 SEND Capital schemes completed to extend and develop sufficient school places to meet needs identified through	are receiving the right support at the right time and in the right place.	City of York Council	July 2024
SEND place planning assessment	94% of children with SEND achieve their first choice of school at primary/secondary phase transfer.		
2.5 Implement task and finish groups to review sufficiency of access to therapies in City of York.	The local SEND Partnership has improved communication with parents/carers.	City of York Council Health	September 2023
Develop joint protocols and pathways to be shared with parents/carers re: Speech, Language and Communication Therapy, Occupational Therapy and sensory interventions.	A 60% reduction in mediations and tribunals by 2025.	Social Care (children and adults) SENDIASS	



Priority 3: Early intervention: Children and young peoples needs are identified at the earliest opportunity

Action	Impact	Owner	Completed by
3.1 Develop, publish and implement	A consistent and transparent graduated response is in	City of York Council	September 2023
an Ordinarily available provision	place across the City.	(Effectiveness and	
document which supports transition	Children and young people at SEN support receive a	Achievement) and York	
between educational phases	consistent offer.	Schools and Academies	
	The plan do review cycle is consistently used	Board	
	across all settings and schools.		
	Parents and carers have greater confidence in the		
	consistency of mainstream education,	Parent Carer	
	particularly at points of transition.	Forum SENDIASS	
	Attendance of SEN Support and EHC cohort improves		
	and is at least 93%		
	The percentage of children with SEN in mainstream		
	settings is above national averages.		
	A reduction in EHE and EOTAS requests.		



Action	Impact	Owner	Completed by
3.2 Support the scale up of Early Talk	Early identification and targeted intervention to	City of York Council	August 2023
for York (ETfY) to ensure that there is	ensure that speech, language and communication	(Early Years/Social	
a city-wide implementation of the	needs can be better supported in mainstream settings	Mobility) Health	
approach (0-5).	and schools.	Commissioning	
Scale up the use of the ETfY			
approach/principles to support children	Attainment data shows improvement in outcomes for		
and young people 5-16 with speech,	children identified at SEN support.		
language and communication needs			
identified at SEN support.	A reduction in referrals to Speech and Language		
	Therapy		
	Outcomes in Year 1 phonics are above national		
	average for all pupil groups.		



Action	Impact	Owner	Completed by
3.3 Develop a toolkit and implement	Schools are more confident in supporting children	City of York Council (EPS	January 2024
training for professionals, parents and	with anxiety around attendance	service) City of York	
carers to spot early triggers and early	A reduction in the numbers of severely absent children	Council (Inclusion Service)	
interventions to support children and			
young people who cannot attend school		Specialist	
due to anxiety			
		Teaching Team	
Jointly commission School			
Reintegration workers to work with		CAMHS	
children, young people, families and			
schools to successfully support		Mental health support	
children at risk of withdrawing from		teams	
school due to anxiety			
		Parent carer forum	
		SENDIASS	



Action	Impact	Owner	Completed by
3.4 Work with the Teaching School Hub to continue to develop SEND training programmes for teachers to support the implementation of quality first teaching and learning in mainstream schools.	implementation of ordinarily available provision in	Pathfinder Teaching School Hub	Ongoing
3.5 Work with education providers to develop neuro- diverse friendly settings, schools and colleges	School attendance of neurodiverse children and young people improves.  Teachers and support staff feel better able to support neuro- diverse children and young people.  A reduction in suspensions and permanent exclusions of neuro- diverse children and young people.	City of York Council York Schools and Academies Board York Schools Forum Autism Education Trust Health providers Parent Carer Forum Social care SENDIASS	Pilot settings/ schools worked with in academic year 2023-24 Extension of pilot 2024-25



Priority 4: Transition: effective transition is secured so that young people are able to live the best adult lives they can

Action	Impact	Owner	Completed by
4.1 Annually review and update the SEND JSNA to inform sufficiency planning	Evidence informed decision - making is securely in place in the local area.	City of York Council Public Health	Annually
and joint commissioning this will include reviewing the data that is being collected to create a meaningful evidence base to inform strategic planning, sufficiency mapping and joint commissioning	The allocation of resources by the local area SEND partnership is more effectively targeted.		
4.2 Continue to develop shared data sets and intelligence sharing across education, health and care to support transition for individuals with EHC plans and to identify population level trends to inform joint commissioning.	Evidence informed decision - making is securely in place in the local area.  The allocation of resources by the local area SEND partnership is more effectively targeted.	Education Health Social Care SENDIASS	Ongoing



Action	Impact	Owner	Completed by
4.2 All partners to ensure that preparation for adulthood outcomes are identified and recorded in all EHC plans from age 14.	Evidence from audit shows that 95% of post 14 EHC plans have preparation for adulthood outcomes that reflect the young persons aspiration's recorded by July 2024	Education Health Social Care	July 2024
	Review and setting Preparation for adulthood outcomes are a mandatory part of the annual review process.		
4.3 Co-produce and publish the local area Preparation for Adulthood protocol	Children and young people, parents and carers and professionals have a clear understanding of the preparation for adulthood pathway in York.	Transitions working group	December 2023
	The transition from EHC plans is transparent and well understood by all partners and stakeholders.		



Action	Impact	Owner	Completed by
4.5 Transition plans are	Parents and carers understand the	City of York	July 2025
developed and	process of transition and plans can be	Council	
implemented for all young	ended at the right time to support	Preparation for	
people with an EHCP from	independence	Adulthood	
the age of 16	outcomes.	team	
4.6 Improve pathways to	Supported internships are fully	City of York	September
employment through the	developed as a pathway to employment	Council Skills	2025
implementation of the	in York	Team	
Supported Internship Hub	The number of young people accessing		
	supported internships shows and		
	annual increase between 2024 and		
	2025.		